



## **CGS 10a-8d Report: Board of Regents for Higher Education Allocation of Funds**

January 2026 Report

Starting in January 2022, the Connecticut General Statutes (CGS) 10a-8d requires annual reporting from the Board of Regents for Higher Education to the Appropriations Committee and the Higher Education and Employment Advancement Committee on allocations of the general fund block grants to institutions; prior fiscal year transfers from institutions to the system office; and a list of institutional staff or faculty temporarily stationed at system office.

Specifically, CGS 10a-8d outlines the following reporting measures:

- I. The methods used to allocate the current fiscal year's General Fund block grants to institutions, and the resulting total amount each institution will receive over the fiscal year;
- II. for the prior fiscal year, the amount of non-General Fund revenues transferred from each institution to the system office for any purpose, including the methods used to determine the transferred amounts and a description of each such purpose; and
- III. a list of institutional staff or faculty that were temporarily stationed at the system office or reassigned new duties at the system office during the prior fiscal year, including the following information for each staff or faculty member:
  - a. Title at the institution and at the system office,
  - b. system office duties,
  - c. cumulative length of time stationed at or reassigned to the system office, and
  - d. in which budget, institutional or system office, the person's personal services costs were accounted.

Below and attached you will find the responses to each of the above reporting measures.

- I. **The methods used to allocate the current fiscal year's General Fund block grants to institutions, and the resulting total amount each institution will receive over the fiscal year;**

Appendix A provides a breakdown by general fund appropriations line, of the amount of funding each

institution within the Connecticut State Colleges and Universities can expect to receive from our block grants in FY26. Additionally, you will find a breakdown of the methodology and some context for each of the distribution models below.

#### **Board of Regents and Charter Oak State College Lines:**

Both the Charter Oak State College and the Board of Regents appropriations are dispersed to a single entity and do not utilize any funding formula or distribution methodology.

#### **Connecticut State Community College Block Grant:**

In July 2023, the twelve separately accredited community colleges consolidated into the singly accredited CT State Community College. Accordingly, the FY 26 adopted budget breaks down into three component parts: 1) the College which includes the 12 campuses and college office; 2) System Office administered shared services; and 3) System Office.

For FY2026, the State budget provides \$278.6 million in state appropriations to CT State Community College, including \$34.15 million for PACT and flat funding for Developmental Education and Outcomes-Based Funding. This represents a 19% or (\$66.6 million) decrease from FY2025 levels. Of this amount, approximately \$24 million or 9% is allocated to System Office and Shared Services. The remainder of \$220.5 million is allocated to maintain current services across campuses.

#### **Connecticut State University Block Grant:**

For the Connecticut State University (CSU) block grant; BOR Resolution # 09-67 requires that the CSU distribution methodology for the state block grant should be reviewed biennially and agreed to by all four institutions. CSU is in the early stages of evaluating a proposal for a new Performance Funding Model for the FY26-FY27 Biennium. The current distribution model as approved at the October 2021 Board of Regents meeting includes the following criteria:

- **Base Funding:** \$11 million (excluding fringe) to cover basic costs of university operations.
- **Variable Funding:** distributed based on student FTEs, with additional weighting for in-state students and full-time equivalent of part-time students in the calculation. Each university is provided with a variable block grant proportionally based on three-year rolling average of full-time- equivalent (FTE) of full-time and part-time students enrolled in most recently closed fiscal years. Included in the average FTE calculation are in-state students weighted on a 1 to 1 basis and out-of- state students weighted on a 1 to 2.4 basis. The three-year average FTE calculation is based on the annual average of Fall and Spring semesters per census data published by the Office of Decision Support and Institutional Research (DSIR). The variable block grant funding represents 70% of total State Appropriation, which is a significant portion of the block grant. While this funding is proportional to the size of each University's level of student enrollment, it will function as an incentive to increase enrollment.
- A portion of the block grant will continue to be assessed to support System Office operations. The

amount of these funds will be established by the BOR within its approval of the annual spending plan.

- The FY2026 block grant includes funding for fringe benefits. Following the fringe benefits methodology change implemented in FY2024, the block grant now includes funding for fringe benefits capped at \$2.3 million. According to OPM, general fund fringe support is no longer treated as a separate budget item.
- The block grant includes a separate allocation of \$935,608 equally split between Central and Southern, the funding provided is to assist students with accessibility accommodation at two CSUs.

**Developmental Services Line:**

The Developmental Services appropriations covers roughly one third of the funding CSCU institutions use for our developmental education and transitional adult education services. This funding has been distributed to institutions based on the required spending established in FY15 based on FY14 actual spent data following the implementation of developmental education reforms from PA 12-40 and PA 14-217. Since implementation, the yearly allotment to each institution has been prorated based on the required spending and distributed to each Institution. The appropriations for Developmental Services (Intensive, Embedded and Transitional) remained unchanged from FY18 to FY25 except for yearly holdbacks from OPM. In FY26, the allocation remains at the FY25 level.

Please see Table A below for a breakdown of the distribution of the Developmental Services appropriations for FY26 by institution.

**Table A:**  
**DEVELOPMENTAL EDUCATION FUNDING and REQUIRED SPENDING**  
**FY2026 Appropriation**

	<u>FY26 Budget</u>	<u>FY26 Total Institution Commitment</u>
<b><u>CT State Community College</u></b>		
Intensive & Embedded	6,791,181	20,223,615
Transitional Programs	1,627,458	1,627,458
<b>TOTAL CT State Community College</b>	<b>\$ 8,418,639</b>	<b>\$ 21,851,073</b>
<b><u>State Universities</u></b>		
Central	443,086	867,816
Eastern	443,086	880,593
Southern	443,086	1,901,927
Western	443,086	947,834
<b>TOTAL State Universities</b>	<b>\$ 1,772,345</b>	<b>\$ 4,598,171</b>
<b>TOTAL CSCU</b>	<b>\$ 10,190,984</b>	<b>\$ 26,449,243</b>

**Outcomes-Based Funding Incentive:**

The Outcomes-Based Funding Incentive is allocated 100% to CT State Community College, funding is used to support the Guided Pathways program. All campuses are supported in this effort based on advisor-student ratios.

**II. for the prior fiscal year, the amount of non-General Fund revenues transferred from each institution to the system office for any purpose, including the methods used to determine the transferred amounts and a description of each such purpose;**

Within CSCU, the system office often procures and contracts for goods and services on behalf of the campuses. Examples of this include financial auditing services, student insurance, student loan default management, information technology licensing and consulting, collective bargaining funds, UPass transportation fee due to DOT and various other services. Most of these transactions are anticipated and identified in the spending plan for each fiscal year and shown as an Operating Fund Transfer Out from each Institution.

Additionally, other transfers come up during the year such as faculty awards (which are budgeted in the system office Academic Affairs department but are then transferred to campuses to pay the awards) payments between campuses for some joint activity or new agreements. These transfers are

processed as they come up and the allocation of transfers is based on actual costs. In some cases where there is no methodology for calculating actual costs student enrollment is used to allocate costs.

Table B below lists the net transfer of operating funds within the CSCU system by institution. The attached Appendix B (CT State community college) and Appendix C (CSUs) list the specific transfers by institution with descriptions and notes for these transfers.

**Table B: CSCU FY25 Net Operating Fund Transfers by Institution**

Institution	Operating Fund Transferred Out/In Net	
<b>Board of Regents</b>	\$	-
<b>Charter Oak State College</b>	\$	(423,943)
<b>CT State Community College:</b>		
System Office		19,667,465
Shared Services		1,762,497
CT State Community College		<u>(21,429,962)</u>
<b>CT State Community College Total</b>	\$	-
<b>State Universities</b>		
Central		(4,744,803)
Eastern		(3,236,792)
Southern		(3,850,395)
Western		(3,269,497)
System Office		<u>15,101,487</u>
<b>CSU Total</b>	\$	-
<b>CSCU Grand Total</b>	\$	<u>(423,943)</u>

III. A list of institutional staff or faculty that were temporarily stationed at the system office or reassigned new duties at the system office during the prior fiscal year, including the following information for each staff or faculty member:

- a. Title at the institution and at the system office,
- b. system office duties,
- c. cumulative length of time stationed at or reassigned to the system office, and
- d. in which budget, institutional or system office, the person's personal services costs were accounted.

The following institutional faculty and staff were temporarily stationed at the System Office, or reassigned new duties at the System Office during FY25:

**Barry, Jennifer**

- a. Institution Title – Guided Pathway Campus Advising Lead (CT State)  
System Office Title – Interim Assistant Director, Office of Transfer and Articulation
- b. Leads the Strategic Transfer Engagement Plan (STEP) for CSCU, including identifying prospective transfer students, connecting them with CSCU institutions early in their academic journey, securely sharing academic records, and tracking progress through the transfer process. Maintains online resources to promote STEP across the system and collaborates with faculty and staff to strengthen transfer student retention.
- c. As of 1/1/26, cumulative time in position is 22 months.
- d. Funding source – 100% CCC System Office

**Helvie, Forrest**

- a. Institution Title – Professor (CT State)  
System Office Title – Interim Director of Professional Development (6 credit course release per semester)
- b. Leads the coordination of system-wide professional development and training initiatives through collaborative partnerships with institutional training leads. Develops and delivers a tiered leadership development program and professional learning communities and provides ongoing support to the Compliance Office in the creation and enhancement of compliance-related training modules.
- c. As of 1/1/26, cumulative time in part-time position is 16 months.
- d. Funding source – 100% CCC System Office

**Maduko, Ositadinma Johnny**

- a. Institution Title – President (CT State)  
System Office Title – Interim Chancellor
- b. Serves as the chief executive officer of the Board of Regents, responsible for managing and directing its affairs in accordance with Conn. Gen. Stat. §10a-1b. Oversees long-range planning for the CSCU system; provides institutional, faculty, and academic leadership; and implements and enforces all necessary regulations and procedures. Performs all duties required by law and Board policies, along with any additional responsibilities assigned or delegated by the Board.
- c. As of 1/1/26, cumulative time in position is 6 months.
- d. Funding source – 50% CCC System Office and 50% CSU System Office

**Toro, Zulma**

- a. Institution Title – President (Central Connecticut State University)

System Office Title – N/A (special project duties)

- b. Responsible for developing a systemwide framework for applied and experiential learning across 2- and 4-year CSCU institutions, emphasizing cross-campus collaboration, alignment with institutional missions, and consistent yet flexible practices that honor each campus's distinct identity.
- c. As of 1/1/26, cumulative time performing additional duties is 16 months.
- d. Funding source -- 100% reimbursement from CSU System Office to CCSU

## Appendix A

### FY2026 State Appropriations by Institution

Institution	(1) State Appropriation	(2) O'Neil Chair	(3) Developmental Education & Transitional Adult Education	(4) Outcomes Based Funding Distribution	(5) PACT Program	(6) Various Initiatives	TOTAL State Appropriation
<b>Board of Regents</b>	503,881	-	-	-	-	50,000	553,881
<b>Charter Oak State College</b>	3,934,487	-	-	-	-	-	3,934,487
<b>CT State Community College:</b>							
CT State Community College	210,742,909	-	8,418,640	1,374,425	34,150,000	-	254,685,974
System Office	6,632,717	-	-	-	-	-	6,632,717
Shared Services	17,342,001	-	-	-	-	-	17,342,001
<b>CCC Total</b>	\$234,717,627	\$ -	\$8,418,640	\$1,374,425	\$34,150,000	\$ -	278,660,692
<b>State Universities</b>							
Central	60,517,404	315,000	443,086	-	-	3,000	61,278,490
Eastern	34,203,015	-	443,086	-	-	-	34,646,101
Southern	57,166,044	-	443,086	-	-	-	57,609,130
Western	32,790,708	-	443,086	-	-	-	33,233,794
System Office	9,040,487	-	-	-	-	-	9,040,487
<b>CSU Total</b>	\$ 193,717,658	\$ 315,000	\$ 1,772,345	\$ -	\$ -	\$ 3,000	\$ 195,808,003
<b>CSCU Grand Total</b>	<u>\$432,873,653</u>	<u>\$ 315,000</u>	<u>\$10,190,985</u>	<u>\$1,374,425</u>	<u>\$34,150,000</u>	<u>\$53,000</u>	<u>\$478,957,063</u>

#### Notes:

- (1) **CSU General Fund Distribution** - Attachment "D" outlines the method used for distributing the GF appropriation to Universities, model
- (2) **O'Neil Chair Project at Central Connecticut State University**
- (3) **Developmental Education Intensive and Embedded and Transitional Adult Education** allotment distribution details outlined on Attachment "C".
- (4) **Outcomes Based Funding** allocated to CT State Community College
- (5) **PACT Program**, funding distributed based on the actual number of qualified students enrolled at each community colleges.
- (6) **Various Initiatives**, provide funding of \$53,000 in FY 26. (1) \$50,000 for vending machines that dispense emergency contraceptives; and (2) \$3,000 for a food pantry at Central Connecticut State University.

**Appendix B**  
**CT State Community College Operating Fund Transfers**  
**FY 2024-2025**

<b>Transfer Description</b>	<b>CT State</b>	<b>Shared Services</b>	<b>System Office</b>
FY24 CB transfer to CT State	1,365,625	(1,365,625)	-
FY25 CB Transfer to CT State	1,991,561	(1,991,561)	-
FY25 OE cost transfer from CT State *	(25,115,990)	23,024,651	2,091,339
FY25 Transfer budget from SS to CT State for recruiting team	295,505		(295,505)
Other Misc.:	33,337		(33,337)
<b>Total Net Transfers</b>	<b>\$ (21,429,962)</b>	<b>\$ 19,667,465</b>	<b>\$ 1,762,497</b>

**Notes:**

- \* FY25 OE Cost Allocated to CT State includes:
  - Undistributed set-aside funds (Collective Bargaining Funds)
  - CT State employee tuition waivers attending CSUs
  - Marketing and Advertising
  - Disability Insurance ARP 4C
  - HR support (pending litigation and employee relations)
  - Finance & Facilities support (Grant Thornton audit, 1098 T forms, bank fees, postage, etc.,)
  - Academic, Student Affairs and DSIR
  - IT Data Processing System, Ellucian Banner upgrades, One College Banner System

**Appendix C**  
**Connecticut State University System Operating Fund Transfers**  
**FY 2024-25**

Description	Central	Eastern	Southern	Western	System Office
IT charge back Universities portion	(1,501,917)	(916,500)	(1,289,768)	(1,024,890)	4,733,075
FY25 OE expenditures to System Office *	(1,366,434)	(1,366,434)	(1,366,434)	(1,366,434)	5,465,736
U-Pass Fee due to DOT	(605,760)	-	(470,160)	(276,640)	1,352,560
Grant Thornton Audit Fees	(73,096)	(68,349)	(73,096)	(68,349)	282,891
Presidio IT Infrastructure Project (Installment Plan 10/1/24)	(1,250,867)	(900,137)	(500,657)	(460,079)	3,111,741
Transfers for Legal Services	0	(4,800)	(172,828)	(92,026)	269,654
RIP reimbursement to Universities	10,057	16,759	14,237	12,092	(53,145)
BOR Research, Teaching and System Awards Faculty Awards	3,230	1,077	1,077	4,306	(9,689)
Additional Duty Pay reimbursement to CCSU	32,450	-	-	-	(32,450)
Misc. other transfers	7,534	1,594	7,234	2,524	(18,885)
<b>Total Operating Fund Transfers</b>	<b>(4,744,803)</b>	<b>(\$3,236,792)</b>	<b>(\$3,850,395)</b>	<b>(\$3,269,497)</b>	<b>\$15,101,487</b>

**Notes:**

**\* FY25 OE Cost Allocated to Universities:**

Dues & Memberships

Advertising costs

Facility Services / Maintenance/Repairs & Support

IT Data Processing System, Ellucian Banner upgrades

Hardware/Software Maintenance/Support

Technology Services - Wiring & Repairs